Uncertainty in Integrated Modeling for Decision Support: the Decision Center for a Desert City

> Patricia Gober Research Scientist School of Geographical Sciences and Urban Planning Arizona State University

> > TOY Uncertainty Workshop NCAR August 13, 2012 Boulder, CO



ARIZONA STATE UNIVERSIT

Decision Center for a Desert City II

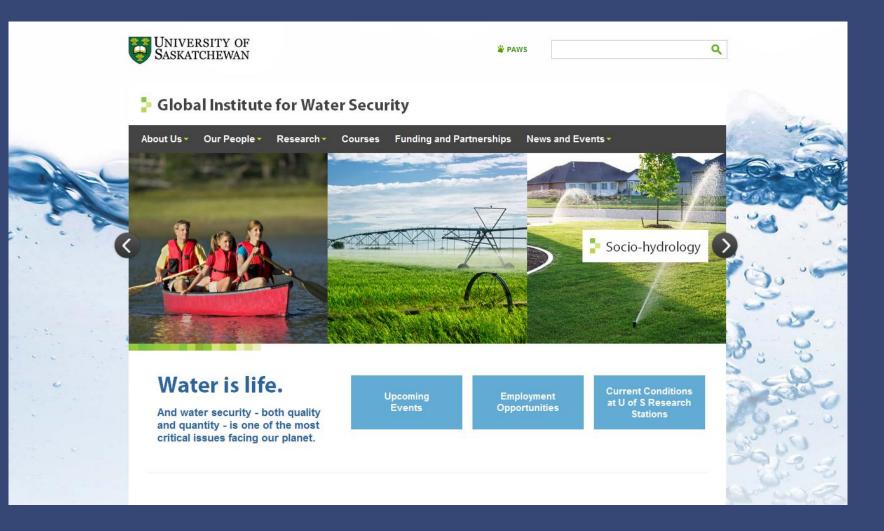
Background:

NSF's Decision Making Under Uncertainty (DMUU) Initiative
 Reframe climate change question to focus on decision making
 Create "what if" scenarios under conditions of policy change
 Boundary organization





Global Institute for Water Security



Today's Presentation

Integrated modeling for decision support
 WaterSim 1.0-5.0

Process more than a product

Approaches for dealing with uncertainty sensitivity analysis, scenario planning, consultation and deliberation

Research outputs

Stakeholder engagement—what we learned from decision makers

BOX 2.1. Examples of Sources of Uncertainty¹⁰

Problems with Data

- · Missing components or errors in the data
- · "Noise" in the data associated with biased or incomplete observations
- · Random sampling error and biases (nonrepresentativeness) in a sample

Problems with Models

- Known processes but unknown functional relationships or errors in the structure of the model
- Known structure but unknown or erroneous values of some important parameters
- Known historical data and model structure but reasons to believe that the parameters or model structure will change over time
- Uncertainty about the predictability (e.g., chaotic or stochastic behavior) of the system or effect
- Uncertainties introduced by approximation techniques used to solve a set of equations that characterize the model

Other Sources of Uncertainty

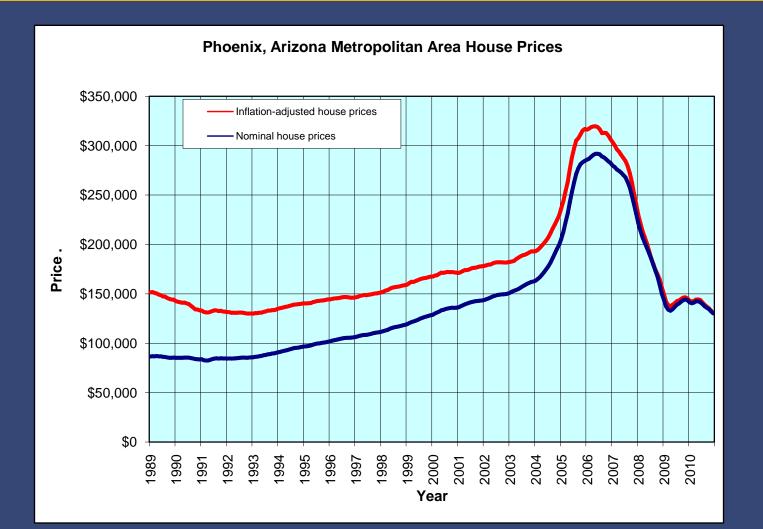
- · Ambiguously defined concepts and terminology
- · Inappropriate spatial or temporal units
- · Inappropriateness or lack of confidence in underlying assumptions
- Uncertainty caused by projections of human behavior (e.g., future consumption patterns or technological change), which is distinct from uncertainty from "natural" sources (e.g., climate sensitivity, chaos)

S. H. Schneider and Kristin Kuntz-Duriseti. 2002. Uncertainty and climate change policy. *Climate Change Policy: A Survey*. S. H Schneider, A. Rosencrantz, and J.O. Niles (eds). Island Press.

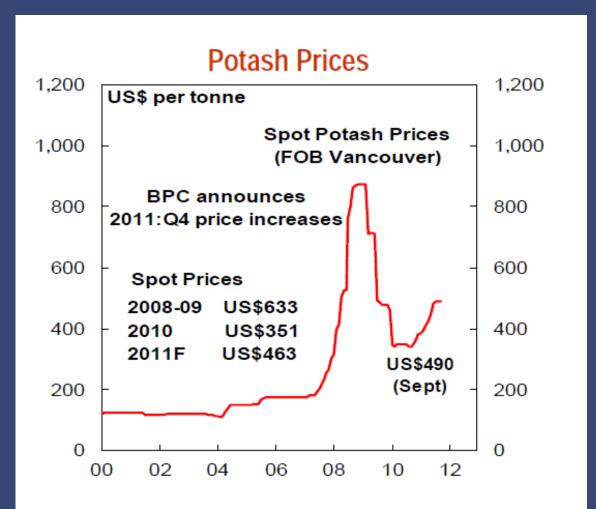
Other Sources of Uncertainty

- Designation of endangered species
- Legal designations of Native American water rights
- Political forces
- Population and economic growth
- Enforcement of AZ Groundwater Management Act
- Decisions by neighboring communities

Uncertainties in human systems

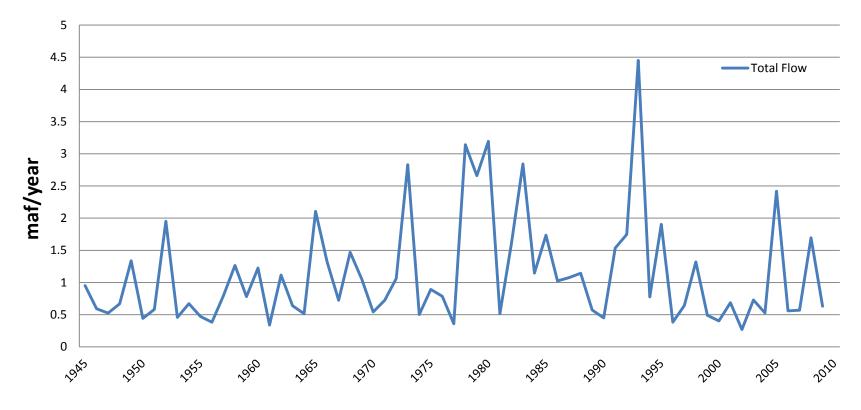


Uncertainties in human systems



Stationarity Assumption

Annual Flows on Salt/Verde River System



Source: USGS Stream Gages for Salt, Verde, and Tonto stations, 1946-2009

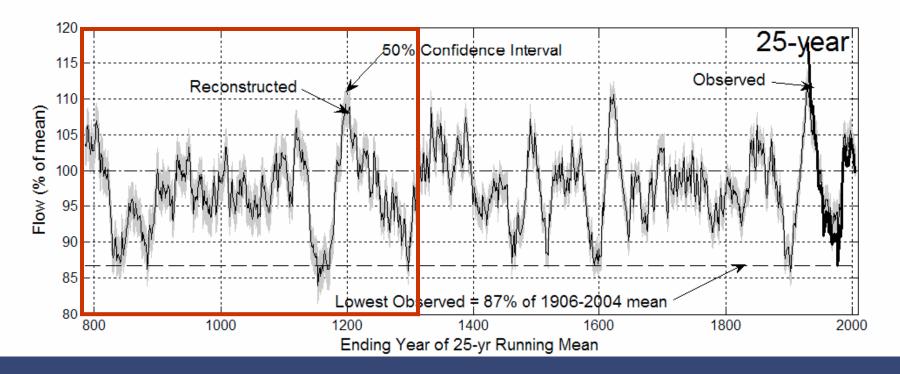
Infrastructure and Operations





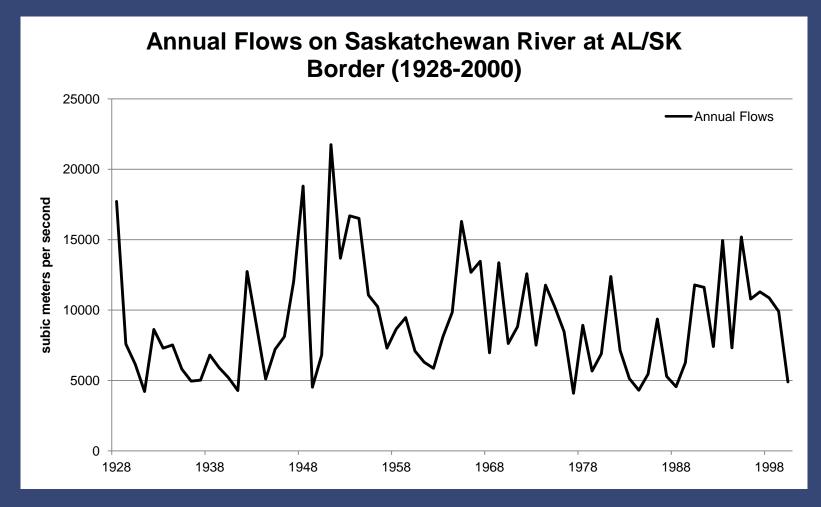
Low-frequency variability and persistent periods of low flow

Colorado River at Lees Ferry, AD 762 - 2002



25-yr running means of reconstructed and observed annual flow of the Colorado River at Lees Ferry, expressed as percentage of the 1906-2004 observed mean (Meko et al. 2007).

AL/SK FLOWS (1928-2000)



Source: Alberta Canada. Natural flow (apportionment on the SSR at the AB/SK border.

"Stationarity is Dead"

POLICYFORUM

CLIMATE CHANGE

Stationarity Is Dead: Whither Water Management?

P. C. D. Milly,^{1*} Julio Betancourt,² Malin Falk enmark,³ Robert M. Hirsch,⁴ Zbigniew W. Kundzewicz,⁵ Dennis P. Lettenmaier,⁶ Bonald J. Stouffer⁷

vstems for management of water throughout the developed world have been designed and operated under the assumption of stationarity. Stationarity-the idea that natural systems fluctuate within an unchanging envelope of variability-is a foundational concept that permeates training and practice in water-resource engineering. It implies that any variable (e.g., annual streamflow or annual flood peak) has a time-invariant (or 1-year-periodic) probability density function (ndf), whose properties can be estimated from the instrument record. Under stationarity, pdf estimation errors are acknowledged, but have been assumed to be reducible by additional observations, more efficient estimators, or regional or paleohydrologic data. The pdfs, in turn, are used to evaluate and manage risks to water supplies, water- An uncertain future challenges water planners. works, and floodplains; annual global investment in water infrastructure exceeds U.S.\$500 billion (1)

been compromised by human disturbances in river basins. Flood risk, water supply, and water quality are affected by water infrastructure, channel modifications, drainage works, and land-cover and land-use change. Two other (sometimes indistinguishable) challenges to stationarity have been externally forced, natural climate changes and low-frequency, internal variability (e.g., the Atlantic multidecadal oscillation) enhanced by the slow dynamics of the oceans and ice sheets (2, 3). Planners have tools to adjust their analyses for known human disturbances within river basins, and justifiably or not, they generally have considered natural change and variability to be sufficiently small to allow stationarity-based design.

1U.S. Geological Survey (USGS), c/o National Oceanic and Atmospheric Administration (NOAA) Geophysical Fluid Dynamics Laboratory, Princeton, NJ 08540, USA. ²USGS, Tucson, AZ 85745, USA. ³Stockholm International Water Institute, SE 11151 Stockholm, Sweden. ⁴USGS, Reston, VA 20192, USA, SResearch Centre for Agriculture and Forest Environment, Polish Academy of Sciences, Poznań, Poland, and Potsdam Institute for Climate Impact Research, Potsdam, Germany, "University of Washington Seattle, WA 98195, USA. 7NOAA Geophysical Fluid Dynamics Laboratory, Princeton, N108540, USA

*Author for correspondence. E-mail: cmilly @usqs.gov



In view of the magnitude and ubiquity of the hydroclimatic change apparently now The stationarity assumption has long under way, however, we assert that stationarity is dead and should no longer serve as a central, default assumption in water-resource risk assessment and planning. Finding a suitable successor is crucial for human adaptation to changing climate.

How did stationarity die? Stationarity is dead because substantial anthropogenic change of Earth's climate is altering the means and extremes of precipitation, evapotranspiration, and rates of discharge of rivers (4, 5) (see figure, above). Warming augments atmospheric humidity and water transport. This increases precipitation, and possibly flood risk, where prevailing atmospheric water-vapor fluxes converge (6). Rising sea level induces gradually heightened risk of contamination of coastal freshwater supplies. Glacial meltwater temporarily enhances water availability, but glacier and snow-pack losses diminish natural seasonal and interannual storage (7).

Anthropogenic climate warming appears to be driving a poleward expansion of the subtropical dry zone (8), thereby reducing runoff in some regions. Together, circulatory and thermodynamic responses largely explain the nicture of regional gainers and losers of sustainable freshwater availability (21,122), the assumption of stationarity was

Climate change undermines a basic assumption that historically has facilitated management of water supplies, demands, and risks,

that has emerged from climate models (see figure, p. 574).

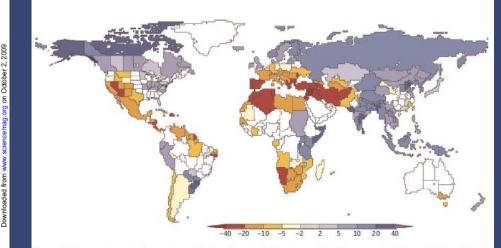
Why now? That anthropogenic climate change affects the water cycle (9) and water supply (10) is not a new finding. Nevertheless, sensible objections to discarding stationarity have been raised. For a time, hydroclimate had not demonstrably exited the envelope of natural variability and/or the effective range of optimally operated infrastructure (11, 12). Accounting for the substantial uncertainties of climatic parameters estimated from short records (13) effectively hedged against small climate changes. Additionally, climate projections were not considered credible (12, 14).

Recent developments have led us to the opinion that the time has come to move beyond the wait-and-see approach. Projections of runoff changes are bolstered by the recently demonstrated retrodictive skill of climate models. The global pattern of observed annual streamflow trends is unlikely to have arisen from unforced variability and is consistent with modeled response to climate forcing (15). Paleohydrologic studies suggest that small changes in mean climate might produce large changes in extremes (16), although attempts to detect a recent change in global flood frequency have been equivocal (17, 18). Projected changes in runoff during the multidecade lifetime of major water infrastructure projects begun now are large enough to push hydroclimate beyond the range of historical behaviors (19). Some regions have little infrastructure to buffer the impacts of change

Stationarity cannot be revived. Even with aggressive mitigation, continued warming is very likely, given the residence time of atmospheric CO, and the thermal inertia of the Earth system (4, 20).

A successor. We need to find ways to identify nonstationary probabilistic models of relevant environmental variables and to use those models to ontimize water systems The challenge is daunting. Patterns of change are complex; uncertainties are large; and the knowledge base changes rapidly.

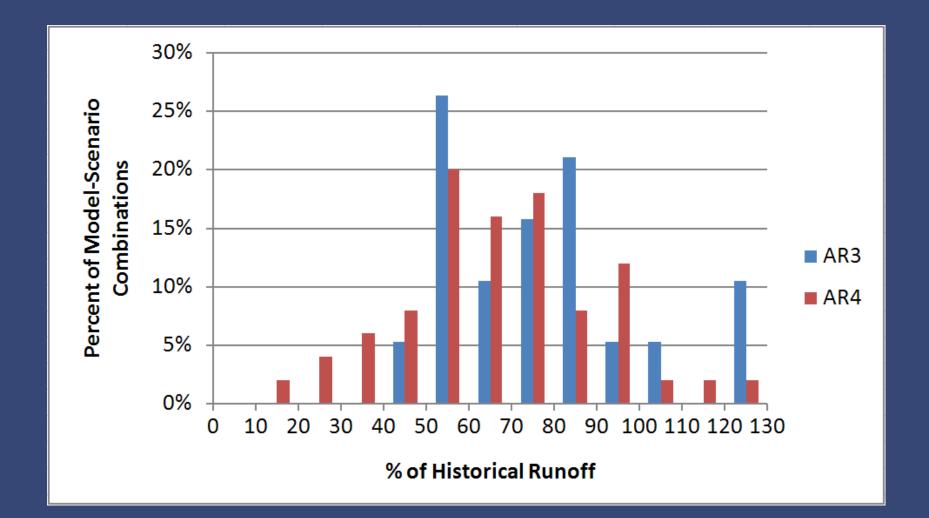
Under the rational planning framework advanced by the Harvard Water Program



Human influences. Dramatic changes in runoff volume from ice-free land are projected in many parts of the world by the middle of the 21st century (relative to historical conditions from the 1900 to 1970 period). Color denotes percentage change (median value from 12 climate models). Where a country or smaller political unit is colored, 8 or more of 12 models agreed on the direction (increase versus decrease) of runoff change under the Intergovernmental Panel on Climate Change's "SRES A1B" emissions scenario.

www.sciencemag.org SCIENCE VOL 319 1 FEBRUARY 2008 Published by AAAS

Uncertainty is growing.



"More knowledge, Less Certainty"

COMMENTARY

More knowledge, less certainty

KEVIN TRENBERTH

Major efforts are underway to improve climate models both for the advancement of science and for the benefit of society. But early results could cause problems for the public understanding of climate change.

he climate scientists that comprise the Intergovernmental Panel on Climate Change (IPCC) don't do predictions, or at least they haven't up until now¹. Instead the scientists of the IPCC have, in the past, made projections of how the future climate could change for a range of 'whatif' emissions scenarios. But for its fifth assessment report, known as AR5 and due out in 2013, the UN panel plans to examine explicit predictions of climate change over the coming decades. In AR5's Working Group I report, which focuses on the physical science of climate change, one chapter will be devoted to assessing the skill of climate predictions for timescales out to about 30 years. These climate forecasts, which should help guide decision-makers on how to plan for and adapt to change, will no doubt receive much attention.

Another chapter will deal with longerterm projections to 2100 and beyond, using a suite of global models. Many of these models will attempt new and better representations of important climate processes and their feedbacks — in other words, those mechanisms that can amplify or diminish the overall effect of increased incoming radiation. Including these elements will make the models into more realistic simulations of the climate system, but it will also introduce uncertainties. So here is my prediction: the

uncertainty in AFS climate predictions and projections will be much greater than in previous IPCC reports primarily because of the factors noted above. This could present a major problem for public understanding of climate change. Is it not a reasonable expectation that as knowledge and understanding increase over time, uncertainty should decrease? But while our knowledge of certain factors does increase, so does our understanding of factors we previously did not account for or even recognize. Climate models project large decreases in permittros by 2100. Some models und for the PCC's net associated with increased refeaced to the greenhood to the greenhood associated with increased refeaced to the greenhood to the greenhood

FROM PROJECTION TO PREDICTION

from ref 9

In previous IPCC assessments', changes in the atmospheric concentrations of greenhouses gases and aerosols over time were gauged using 'idealized emissions scenarios, which are informed estimates of what might happen in the future under various sets of assumptions related to population, lifestyle, standard of living, carbon intensity and the like. Then the changes in future climate were simulated for each of these scenarios. The output of the cash of these scenarios. The output of such modelling is usually referred to as a projection, rather than a prediction or a forecast. Unlike a weather prediction, the

the current or past state of the climate system, as derived from observations. Instead, they begin with arbitrary climatic conditions and examine only the change in projected climate, thereby removing any bias that could be associated with trying to realistically simulate the current climate as a starting point. This technique works quite well for examining how the climate could respond to various emissions scenarios in the long term. Climate models have, however, improved in the past few years, and society is now demanding ever more accurate information from climate scientists. Faced with having to adapt to a range of possible impacts, policymakers, coastal planners, water-resource managers and others are keen to know how the climate will change on timescales that influence decision-making. Because the amount of warming that will take place up to 2030 is largely dependent on greenhouse gases that have already been released into the atmosphere, it is theoretically possible to predict, with modest skill, how the climate will respond over this time period. In recent years, several modelling

models in this case are not initialized with

groups have published such predictions for the coming decades²⁻⁴ (Fig. 1). In weather prediction, and in this newer form of climate prediction, it is essential to start the model with the current state of the system. This is done by collecting observations of the atmosphere, oceans, land surface and soil moisture, vegetation state, sea ice and so forth, and assimilating these data into the models - which can be challenging, given model imperfections. Although important progress has been made in this area, the techniques are not vet fully established⁵. In part because it takes at least a decade to verify a 10-year forecast, evaluating and optimizing the models6 will be a timeconsuming process. The spread in initial results is therefore bound to be large, and the uncertainties much larger, than for the

nature reports climate change | VOL 4 | FEBRUARY 2010 | www.nature.com/reports/climatechange

Problems of "Deep Uncertainty"

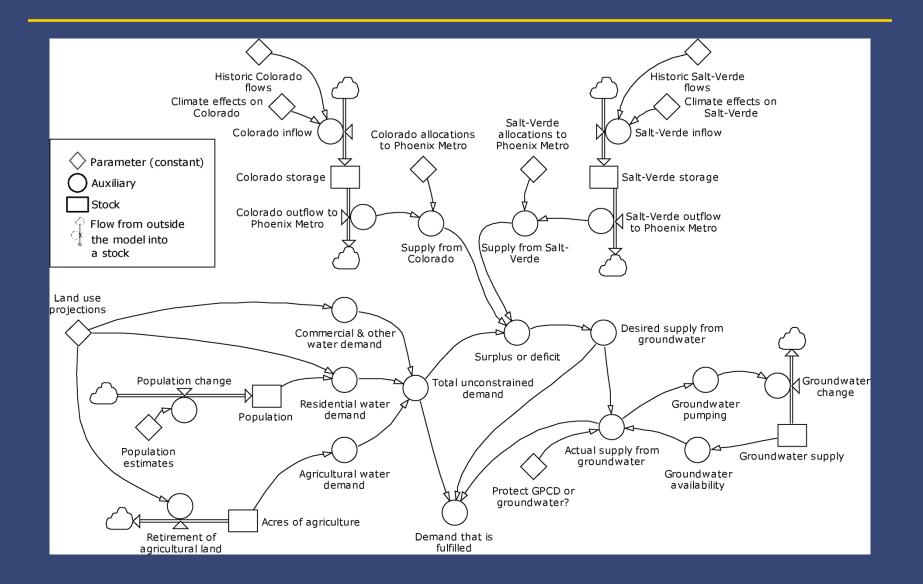
Parties cannot agree upon:

- The fundamental driving forces that will shape the future and/or the models that describe them
- The probability distributions used to represent uncertainty and key variables and parameters
- How to value alternative outcomes (gains or losses?)

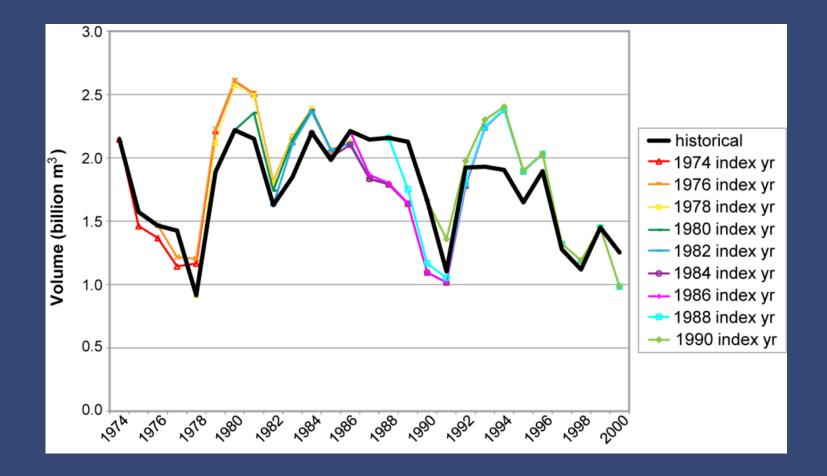
New Questions for Problems of Deep Uncertainty

- What kind of future do we want and what decisions do we need to make to get there?
- What is the range of how the future might look and how do we avoid regrettable outcomes?
- "What if-ing" What are the consequences of particular decisions in a complex system?
 - Inflection points
 - Critical feedbacks (water-energy nexus)
- What policies work best across a range of climate futures?
- > What are the costs of delaying decisions?
- What are the tradeoffs between these costs and the risk of making expenditures that are not necessary?

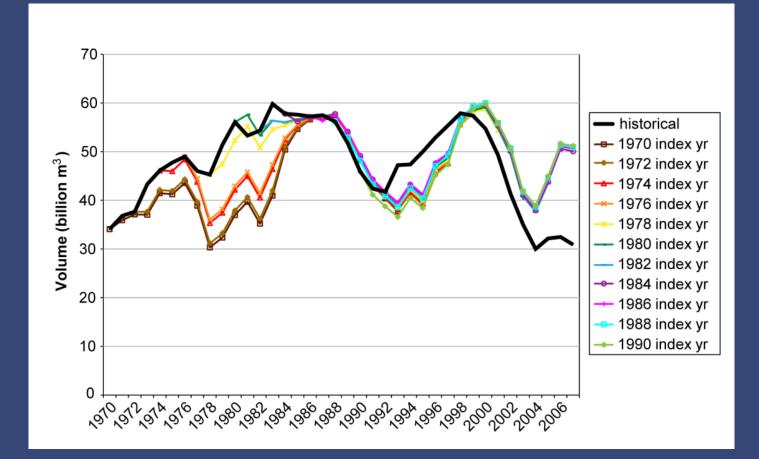
WaterSim 4.0



Trace effects on WaterSim results



Trace Analysis--Colorado



WaterSim in Decision Theater

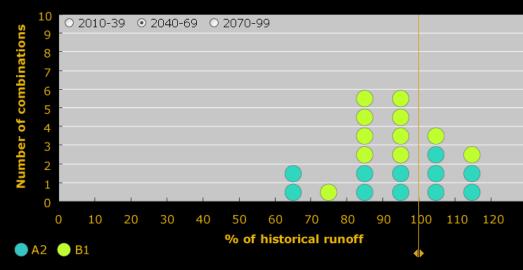


Implications of Climate on Watershed

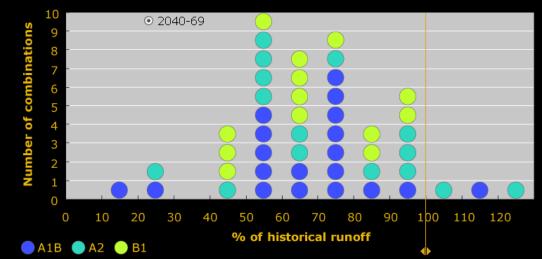
Change in Colorado Runoff Under Model/Scenario Combinations

?

D



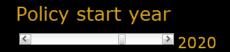
Change in Salt/Verde Runoff Under Model/Scenario Combinations



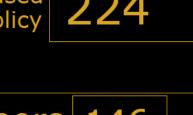
2007 IPCC Fourth Assessment Report Results Applied to the Colorado Basin

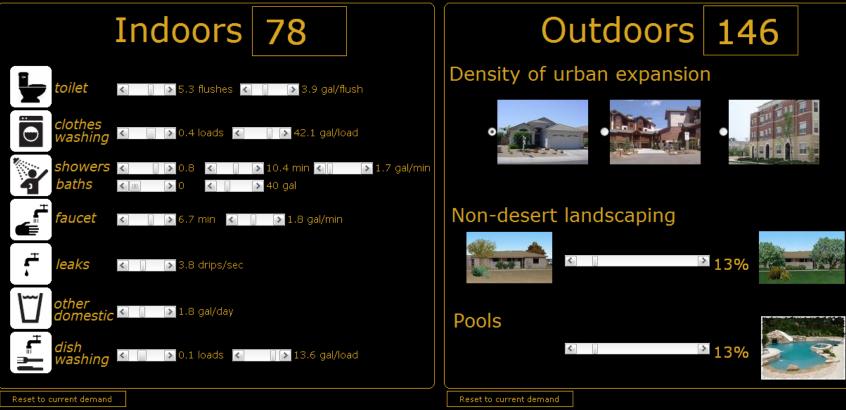
2007 IPCC Fourth Assessment Report Results Applied to the Salt/Verde Basin

Policy Tradeoffs



Total estimated gallons used per person per day under policy 224



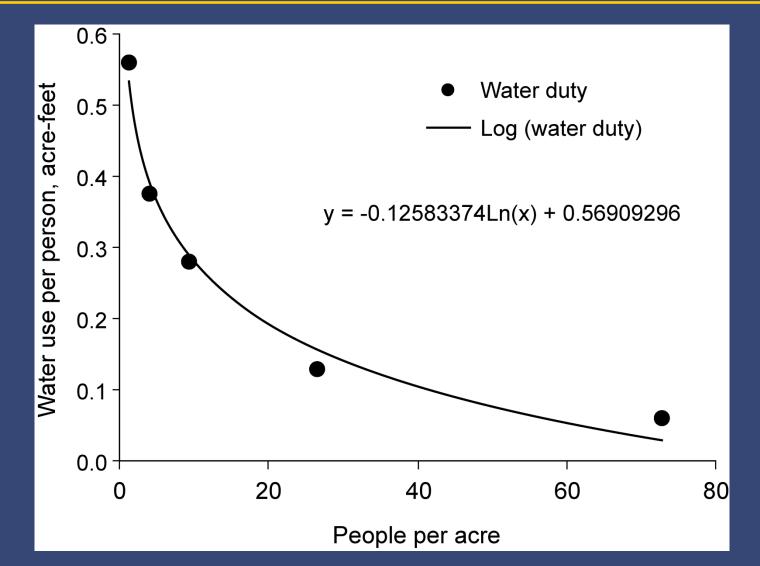


Critical Trade-off: Lifestyle and Sustainability

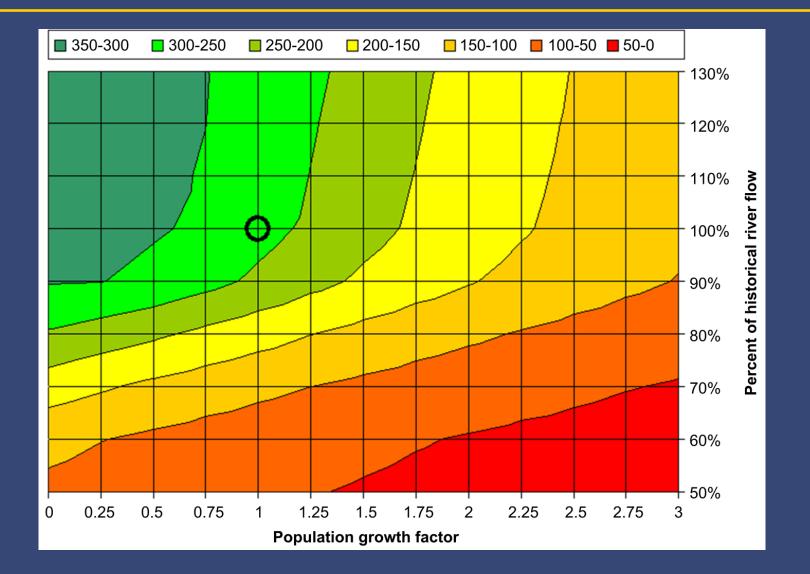


50% for outdoor use

Water use increases with urban densities.



Sensitivity Analysis



Gober, P. and Kirkwood, C. W. 2010. Vulnerability assessment of climate-induced water shortage in Phoenix, *PNAS*, 107(50).

Vulnerability assessment of climate-induced water shortage in Phoenix

Patricia Gober^{a,b,c,1} and Craig W. Kirkwood^d

*Decision Center for a Desert City, Arizona State University, Tempe, AZ 85287-8209; and *School of Geographical Sciences and Urban Planning, *School of Sustainability, and *W. P. Carey School of Budness, Arizona State University, Tempe, AZ 85287-4706

Edited by Glen M. MacDonald, University of California, Los Angeles, CA, and accepted by the Editorial Board April 29, 2010 (received for review September 30, 2009

Global warming has profound consequences for the climate of the American Southwest and its overallocated water supplies. This paper uses simulation modeling and the principles of decision halfing under unantainty to translate dimate information into topogramic dimutation model. Waterstrim, its used to explore future water-doortage conditions in Phoenix. Reuts indicate that poley scitcin will be needed to attain water rustrainability in 2008, aven without reductions in river flows caused by climate change. Challenging but feasible changes in lifestyle and dower retes of population growth would allow the rugion to avoid shortage conditions and schieve groundwater austainabiliton to slower growth and higher urban densities. There is not a single most likely or optimal future for Phoenix. Urban dimits adaptation involves using science-based models to anticipate water shortage and manage climate trid.

water sustainability | climate change | decision making under uncertainty | simulation modeling

Goloal warming has profound implications for the future cliomate of the American Southwest and the region's Aready overallocated water supplies (1–5). Results from 15 coupled cimate models from the Intergovernmental Panel on Climate Change (IPCC) Fourth Assessment Report (AR4) (6) predict drier conditions for the region in this contury and little prospect for return to the moister climate that prevailed before the 1997/ 1998 El Niio (7). Using tree-ring records, Woodhouse et al. (8) argue that the mid-12th-entury drought, whose severity and duration executed anything in the historical record, can be used to exemplify the severe droughts that may occar in the future. Given the likelihood that climate change will diminish the Southwest's water supplies, we need to know how vulnerable people are to that risk and how bet they can adapt.

The study of human vulnerability to environmental risks grew out of natural-hazards research (9, 10). Harm to human populations stems not only from physical exposure but also from a population's sensitivity to a hazardous event and capacity to cope with shocks and stresses (11-13). The concept of sustainability enlarges and redirects vulnerability analysis to consider stressors functioning at varying scales in a complex interactin system (11, 14). It infuses vulnerability research with a longerterm perspective and awareness of the importance of system resilience-the ability to bounce back after disturbance. In the process, the focus moves beyond any particular hazardous event to the preparedness of systems to cope with a range of long-term environment risks, one of which is climate change. With respect to preparedness, Guston (15) makes a useful distinction between precaution and anticipation. Precaution is a way of acting to avoid predicted but uncertain risks; anticipation implies building capacity to respond to unpredictable and uncertain risks.

Our research uses a water-halance simulation model, Water-Sim, to assess the vulnerability of Phoenix, Arizona to long-term

www.pnas.org/kgi/doi/10.1073/pnas.0911113107

water shortage induced by global climate change. In this paper, we (i) summative key human stresson on water supplies—why the Southwest would be at risk even without climate change, (ii) discuss the capacities of water-management systems to anscipate and cope with climate uncertainties, and (iii) apply principles of decision making under uncertainty to the risk of long-term water shortage. The Phoenix study offers lessons in how climate information and models can be integrated into water decisions and tradeoffs faced by decision makers in adapting to dimate change.

Human Stressors on Water Supply in the American Southwest

Twentieth-century development of the Southwest was based first on irrigated agriculture and later, on large-scale urban development. The Southwest's arid and semiarid climate is highly variable in runoff from infrequent, but often heavy, rainfall events. Historically, this variability was managed by building dams, reservoirs, and canals for flood control and water supply and by transporting water over long distances to the points of human settlement and economic development (16, 17). Rapid growth adds pressure to this system of water provision, because augmenting supply through infrastructure is increasingly difficult (4, 18-21). The seven states of the Colorado River Basin (Arizona, California, Colorado, Nevada, New Mexico, Utah, and Wyoming) will add 23 million new residents between 2000 and 2030, and this accounts for 29% of the nation's total population growth (22). Growth will occur at a time when the nation's major dam-building era is over and the downstream environmental costs of dam construction are more fully understood (4, 23, 24) Population growth will intensify competition for scarce water resources, particularly between municipal and agricultural users That competition is already reflected in a decrease in irrigated farmlands of more than 809,000 ha in the seven states of the Colorado River Basin between 1997 and 2007 (25). The amount of water used by the agricultural sector in the Greater Phoenix Area declined from 1.3 billion m³ in 1990 to 1.2 billion in 2000 and 0.9 billion in 2006, because farmland was retired and municipal water use rapidly increased (Fig. 1). Transfers from agricultural to urban water use raise questions about the use of potable water to grow urban lawns, the potential for agriculture to buffer cities from shortage in the case of long-term drought, and the viability of exporting water through water-intensive crops such as hay, rice, and cotton from a rapidly urbanizing arid region (26).

Almost 92% of the Southwest's population lived in urban areas in 2000 compared with 79% for the nation as a whole (27).

Author contributions: P.G. designed research; P.G. and CWJK. performed research; P.G. contributed new respectivinalytic tools; P.G. and CWJK. analyzed data; and P.G. and CWJK. wrote the paper. The authors dedue no conflict of interest.

This article is a PNAS Direct Submission. G.M.M. is a guest editor invited by the Editorial Board.

To whom comepondence should be addressed. E-mail: gober@aiu.edu

PNAS Early Edition | 1 of 5

٨				Colo	rado	Rive	er (%	histo	orical	flow)		
A 20	60	65	70	75	80	85	90	95 272	100 374	105 401	110 401	115	120
S	64 83	64 83	87 102	151	185	204	253	291	389	416	416	401 416	401 416
0 ∎ 30	98 113	98 113	121 136	166 181	204 219	238 253 272	272 287	306 321	408 423	435 450	435 450	435 450	435 450
2 40	128 143	128 143	151 166	196 211	234 249	272 283	302 317	336 352	439 454	465 480	465 480	465 480	465 480
0 50	158 166	158 166	166 177 189	227 234	261 272	299 306	329 340	363 374	465 476	492 503	492 503	492 503	492 503
F 60	177	177	200	246	283	317	352	386	488	514	514 526	514	514
8 70	193 211	193 211	211 230	261 276	295 314	333 348	363 382	401 416	499 518	526 545 564	526 545 564	526 545	526 545
Salt/Verde Rivers 00 00 08 00 08	227 242	227 242	249 264	295 310	333 344	367 382	401 416	435 450	537 552	564 575	564 575	564 575	545 564 575
.× 90	253 261	253 261	276 283	321	355	393 401	427 435	461 469	564 571	590 598	590 598	590 598	590 598
e so	264	264	287	329 333	363 370	405	439	473	575	601	601	601	601
P 100	268 272 272	268 272 272	287 291 295	336 340	370 374	408 412	442 442	476 480	579 579	605 605	605 605	605 605	605 605
≦ 110	272 276	272 276	295 295	340 344	378 378	412 416	446 446	480 480	582 582	609 609	609 609	609 609	609 609
B 120	276 280	276 280	299 299	344 348	382 382	416 420	450 450	484	586 586	613	613	613	613
	200	200	299	340	302	420	400	404	000	013	015	015	015
В	60	65	70	75	80	85	90	95	100	105	110	115	120
20 x	75 98	75 98	102 121	155 174	196 219	242 261	280 299	321 340	439 461	469 492	469 492	469 492	469 492
월 30	117	117	140	196 215	238 257 276	280 299	317 336	359 378	480	511	511	511 529	511
80 40	136 155 170	136 155	158 177	234	276	317	355	397	499 518	529 548 564	548	548	548 564
(% historical flow) 02 09 05 05 05 05	185	170 185	193 208 223	249 264	291 306	333 348	370 386	412 427	533 548	579	511 529 548 564 579	564 579	579
ih ⁶⁰	196 211	196 211	223 234	276 291	317 333	359 374	401 412	439 454	560 575	590 605	590 605	590 605	590 605
8 70	227 246	227 246	249 272	302 325	348 367	389 408	427 450	469 492	590 609	620 639 662 677	620 639 662 677	620 639 662	620 639
s ,0	268	268	291	348	389	431	469	511	632	662	662	662	
Rivers 80 80	283 299	283 299	310 321	363 378	405 420	446 461	484 499	526 541	647 662	692	692	677 692	677 692
	306 310	306 310	333 336	386 389	427 431	469 476	507 514	548 556	670 673	700 704	700 704	700 704	700 704
Đ 100	310 314 317	310 314 317	340 344	393 397	435 439	476 480 480	514 518	560 560	673 677 681	704 707 711	704 707 711	707 711	707
Š 110	321	321	344	401	442	484	522 522	564		715	715	715 715	715
Salt/Verde 110 120	321 325 325	321 325 325	348 348 352	401 405 405	442 446 446	488 488 492	526 526 529	567 567 571	685 688 688	715 719 719	715 719 719	715 719 719	715 719 719
	325	325	352	405	440	492	529	5/1	880	/19	/19	719	719
С	60	65	70	75	80	85	90	95	100	105	110	115	120
20 20	90 113	90 113	117 140	181 204	227 249	280 302	321 344	370 393	511 533	545	545	545 567	545 567
₽ 30	136 158	136 158	162 185	227 249	272 295	321 344	367 389	416 439	556 579	567 590	567 590	590	590
8 40	177	177	208	268	317	367	412	461	598	635	635	635	635
(% historical flow) 0 0 0 0 0 0 0 0	196 215 227	196 215 227	227 242	287 306	336 355	386 405	431 446	476 495	617 635	654 670 685	654 670	654 670 685	654 670 685
ih ⁶⁰	227 246	227 246	257 272	321 336	367 386	416 431	461 476	511 526	635 651 666 681	685 700	670 685 700 715	685 700	685 700
8 70	261 287	261 287	272 291 314	352 378	401 423	450 476	476 495 518	545 567	681 707	715 738	715 738	715 738	715 738
	310	310 329	340	401 420	450	499	545 564	590	730				
Rivers 08 80	329 344	344	359 374	435	469 484	518 533	564 579 590	609 628	730 745 760 772	772 787	772 787	772 787	772 787
	355 359	355 359	386 389	446 450	495 499	545 548	590 594	635 643	772 776	798 806	798 806	798 806	798 806
p 100	367	367	393 397	458 461	507 507	552 560	598	647 651	779	810	810	810 813	810 813
× 110	370 370	370 370 374	401	461	511	560	601 605	654	787 787 791 794	813 813 817	813 813 817	813 817	813 817
Salt/Verde	374 378	378	401 405	465 469	514 514	564 567	609 609	654 658	791	817 821	817 821	821	821
.,	378	378	408	469	518	567	613	662	794	825	825	825	825
						250 lite 50 to <			oer day capita p	er dav			
				_			000 10						

425 to < 600 liters per capita per day 600 or more liters per capita per day

Business as usual vs. slow growth, high density, desert landscaping, and no pools.

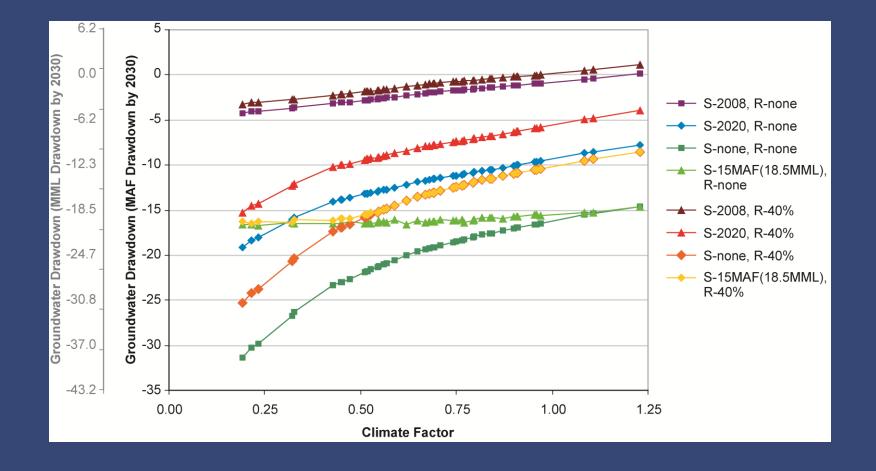
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	-40 -38 -37 -36 -34 -33 -32 -31 -29 -28 -27 -26 -26 -26 -26 -24 -23 -22 -21 -20 -19 -19
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	-38 -37 -36 -34 -33 -31 -29 -28 -27 -26 -25 -24 -25 -24 -22 -21 -20 -19 -19
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	-37 -36 -34 -33 -32 -28 -27 -28 -27 -26 -25 -24 -23 -22 -21 -20 -19 -19
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	-34 -33 -32 -31 -29 -28 -27 -26 -25 -24 -25 -24 -25 -24 -22 -21 -20 -19
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	-32 -31 -29 -28 -27 -26 -25 -24 -23 -22 -21 -20 -19 -19
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	-31 -29 -28 -27 -26 -25 -24 -23 -22 -21 -20 -19 -19
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	-27 -26 -25 -24 -23 -22 -21 -20 -19 -19
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	-24 -23 -22 -21 -20 -19 -19
	-24 -23 -22 -21 -20 -19 -19
	-22 -21 -20 -19 -19
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	-20 -19 -19
-49 -40 -47 -44 -59 -54 -50 -25 -19 -16 -16	-19 -19
-49 -40 -47 -44 -59 -54 -50 -25 -19 -16 -16	-19 -18
-49 -40 -47 -44 -59 -54 -50 -25 -19 -16 -16	
	-11
O 30 -39 -39 -38 -34 -30 -25 -22 -16 -9 -8 -8 -8 -8 -8 -8 -37 -38 -37 -36 -33 -28 -24 -19 -15 -8 -7 -7 -7	
	-8 -7 -5 -4 -2 -1 0 1
Ĕ <mark>-35 -35 -34 -30 -26 -21 -16 -12</mark> -5 -4 -4 4 Q 50 -34 -34 -33 -29 -25 -20 -15 -11 -4 -2 -2 -2 ♀ -33 -32 -31 -28 -23 -19 -14 -9 -2 -1 -1 -1	-4 -2
⁹⁹	-1 0
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	1
2° 70 -29 -29 -28 -24 -20 -15 -10 -6 2 3 3 3 2 -28 -28 -27 -23 -19 -14 -9 -4 4 5 5 5	3 5 7
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	9
	11 12
0 -24 -24 -23 -19 -15 -9 -4 0 11 12 13 8 -2 2 3 14 15<	14 15
$\geq 110 \frac{-22}{-22} \frac{-21}{-22} \frac{-17}{-17} \frac{-13}{-12} \frac{-9}{-7} \frac{-2}{-1} \frac{-3}{4} \frac{14}{15} \frac{15}{17} \frac{17}{17} \frac{17}{17}$	17
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	

Net cumulative change in groundwater

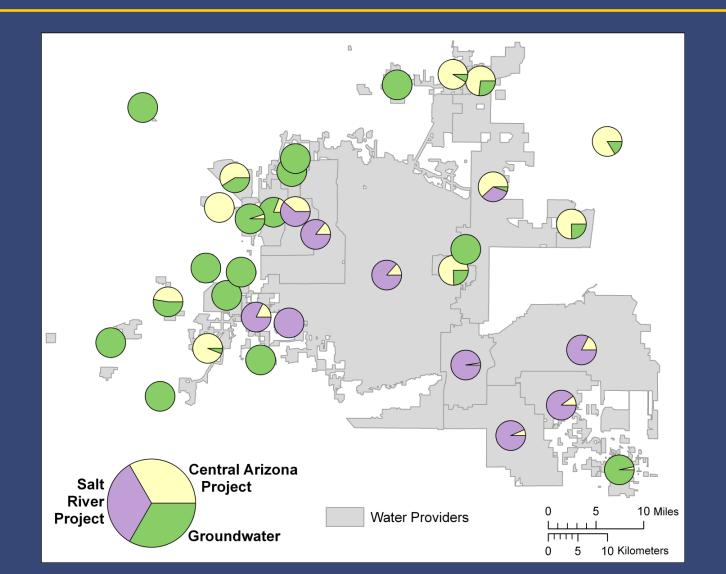


TCM = thousand cubic meters

Robust Policy Decisions



Problems of Aggregation



Scenario 1: Stationary climate conditions	Status Quo		Regional C (Optimizat		
Period Range (Aggregate of 5 years)	Providers in Deficit	Total Deficit	Providers in Deficit	Total Deficit	Relative Water Savings
2006-10	2	79,944	0	0	100%
2011-15	4	107,733	0	0	100%
2016-20	4	116,046	0	0	100%
2021-25	5	138,693	0	0	100%
2026-30	7	165,685	0	0	100%

Scenario 2: Moderate reductions in current flows	Status Quo		Regional C (Optimizat		
Period Range (Aggregate of 5 years)	Providers in Deficit	Total Deficit	Providers in Deficit	Total Deficit	Relative Water Savings
2006-10	3	91,926	0	0	100%
2011-15	4	129,854	0	0	100%
2016-20	4	303,257	0	0	100%
2021-25	6	170,274	0	0	100%
2026-30	7	231,815	0	0	100%

Scenario 3: Severe reductions in current flows	Status Quo		Regional ((Optimiza		
Period Range (Aggregate of 5 years)	Providers in Deficit	Total Deficit	Providers in Deficit	Total Deficit	Relative Water Savings
2006-10	3	226,240	2	157,198	30.52%
2011-15	6	424,859	2	382,320	10.01%
2016-20	6	427,438	2	394,932	7.60%
2021-25	7	447,827	2	415,464	7.23%
2026-30	8	493,701	2	439,938	10.89%

Can we manipulate growth and consumption to reduce risk?

Steer growth in favor of surplus districts

- Who are the winners and losers?
- What is the redistributed pattern of growth?
- How many people need to be redistributed?
- Reduce consumption to retain growth pattern
 - Where? How severe?

Trigger outmigration at low GPCD (<120 GPCD)</p>

- How much growth is redistributed under varying climate change conditions?
- How soon do districts transition from growth to nogrowth futures?

D. D. White, E. A. Corley, and M. S. White (2008) Water managers' perceptions of the science-policy interface in Phoenix, Arizona. Society and Natural Resources 21:230-245.

Society and Natural Resources, 21:230–243 Copyright © 2008 Taylor & Francis Group, LLC ISSN: 0894-1920 print/1521-0723 online DOI: 10.1080/08941920701329678

Routledge

Water Managers' Perceptions of the Science–Policy Interface in Phoenix, Arizona: Implications for an Emerging Boundary Organization

DAVE D. WHITE

School of Community Resources and Development, Arizona State University, Phoenix, Arizona, USA

ELIZABETH A. CORLEY

School of Public Affairs, Arizona State University, Phoenix, Arizona, USA

MARGARET S. WHITE

School of Life Sciences, Arizona State University, Phoenix, Arizona, USA

A potential water supply crisis has sparked concern among policymakers, water managers, and academic scientists in Phoenix, AZ. The availability of water resources is linked to population growth, increasing demand, static supply, land use change, and uncertainty. This article examines the perceptions of water managers working at the science–policy interface in Phoenix and discusses the implications of their experiences for the development of an emerging boundary organization: the Decision Center for a Desert City, Qualitative analysis of data generated through in-depth interviews with water managers uncovers two understandings of the intersection of science and policy. One perspective is a traditional, linear moled with sharp conceptual distinctions between the two spheres, and the other is a recursive model recognizing fluid boundaries. Managers describe uncertainty as inseapable, but manageable. A prescriptive model for the science–policy interface for Phoenix water managenets is presented.

Keywords climate change, drought, environmental policy, uncertainty, urban water resources, Western water management

According to the U.S. Bureau of Reclamation (2003), Arizona is at the center of a geographic region facing a potential water supply crisis by 2025: Existing water supplies may not be adequate to meet future demands for society or the environment. This potential crisis is tied to a convergence of factors including explosive population

Received 18 April 2006; accepted 18 December 2006. This material is based upon work supported by the National Science Foundation (NSF)

under grant SES-0345945, Desision Center for a Desert City (DCDC). Any opinions, findings and conclusions, or recommendations expressed in this material are those of the author(s) and do not necessarily reflect the views of the NSF. The authors thank Patricia Gober, Charles Redman, Bill Edwards, Nancy Jones, Arianne Peterson, Peter Howe, and Michelle Malonzo. Address correspondence to Dave D. White, ASU School of Community Resources and Development, 411 N. Central Avenue, Ste. 550, Phoenix, AZ 85004-0690, USA. E-mail: dave.white@asu.edu

230

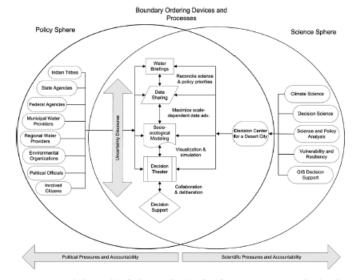


Figure 1. Prescriptive model of science–policy interface for water management in Phoenix. The Decision Center for a Desert City operates as a boundary organization to facilitate boundary-ordering devices and processes to stabilize negotiations between scientific and policy spheres. Uncertainty discourse pervades the boundary space and is embraced as a framework to order discourse.

Uncertainty was described as' 'the nature of the beast," "always present," and "the whole reason we exist."

Larson et al. 2009. Divergent perspectives on water resource sustainability in a public-policy-science context. *Environmental Science & Policy 12*(7):1012-1023.



Divergent perspectives on water resource sustainability in a public-policy-science context

K.L. Larson^{a,*}, D.D. White^b, P. Gober^a, S. Harlan^c, A. Wutich^c

^a Arizona State University, Schools of Geographical Sciences and Urban Planning and Sustainability, Box 875302, Tempe, AZ 87287-5302, USA ^a Arizona State University, School of Community Resources and Development, 411N. Central Ave., Str. 550, Phoreix, AZ 880-44, USA ^c Arizona State University, School of Human Evolution and Social Change, Box 873302, Tempe, AZ 8875-3302, USA

ARTICLE INFO

ABSTRACT

Published on line 27 August 2009

Keywords: Risk perceptions Environmental attitudes Science-policy interactions decision making Water resource geography Diverging perspectives toward environmental problems, their causes, and solutions can exacerbate controversy in participatory decision making. Past research has examined the lay-expert divide in perceptions about diverse risks, but relatively few studies have examined multidimensional perspectives on water scarcity across expert groups with different knowledge systems. We address this gap by examining conflicting perspectives across 'lay' residents and academic and policymaking 'experts' in Phoenix, AZ. We analyze ecological concern about water issues, risk perceptions regarding the factors contributing to scarcity, and policy attitudes pertaining to resource management alternatives. All three groups expressed substantial concern for broad-scale water issues, especially drought. Residents exhibited a heightened tendency to blame other people for water scarcity, in addition to opposition toward stringent approaches such as water pricing. While strongly supporting the acquisition of more supplies, policymakers exhibited lower concern about regional water use rates while displacing blame away from anthropogenic causes compared to both residents and academic experts. Scientists, on the other hand, stressed the need for stricter regulation of water demand. Findings point to the challenges of meshing different knowledge systems for collaborative research and policy making.

© 2009 Elsevier Ltd. All rights reserved.

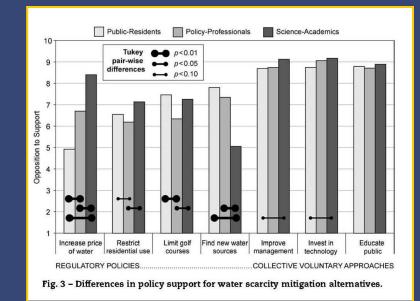
1. Introduction

Water scarcity is a critical challenge to sustaining social, economic, and environmental amenities around the world. Global recognition of water scarcity reached an apex in 2003 when the United Nations declared 2005-2015 the International Decadefor Action with its Water for life initiative (UN, 2008, or visit http://www.nn.org/waterforlifedecade/). Even in developed nations with substantial water supplies and infrastructure, water scarcity threatens food production, population growth, and ecosystem health. Throughout the United States, physical shortness are most severe in the ardi deserts of the

* Corresponding author. Tel.: +1 480 727 3603. E-mail address: Kelli Larson@ssu.edu (K.L. Larson). 1462-901/\$\$- see front matter © 2009 Elsevier Ltd. All rights reserved. doi:10.1016/j.envei.2009.07.012

Southwest (WML 2008, where projected climate changes will likely contribute to warmer, drier conditions in the future (Ellis et al. 2008). Water scarcity, however, is not only a function of physically available supplies, but also factors such as the quality of water, the efficiency of various uses, and the institutional capacity to meet rising demands (USGS, 2009, To better understand diverse perspectives toward water scarcity and resource governance in the American Southwest, this paper examines multifaceted human-ecological perspectives across the public-policy-science aremas.

Disputes over water resources commonly occur in the face of mounting demand and dwindling supplies, with problems



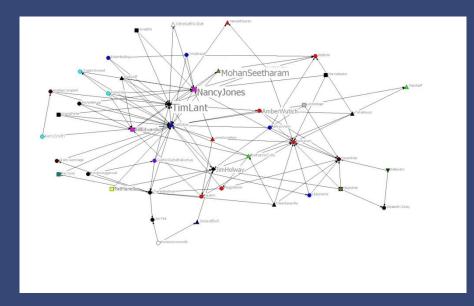
Findings point to the challenges of meshing different knowledge systems for collaborative research and policy making.



Stakeholder Priorities for SRB

Major Concerns	Priority
Water Quality	3.41
Water Governance	3.62
Water Quantity	3.96
Land-use Management	4.07
Competing Demands	4.62
Drought	4.72
Long-term climate change	5.24
Flooding	6.26

Crona, B.I. and Parker, J.N. 2011. Network determinants of knowledge utilization: Preliminary lessons from a boundary organization. Science Communication published online on 11 October 2011: DOI: 10.1177/1075547011408116.



Policy makers with more direct contacts with researchers are more likely to utilize research. Policy makers interacting more with other policy makers regarding research are also more likely to utilize it. This indicates the importance of policy makers' in social networks and the importance of external reputation of boundary organizations for successful knowledge transfer.

